

LOCAL DEVELOPMENT SCHEME 6TH REVIEW

1. PURPOSE OF THIS REPORT

- 1.1 This report seeks the approval of the Portfolio Holder for the 6th Review of the Local Development Scheme as attached as Appendix A to this report.

2. THE LOCAL DEVELOPMENT SCHEME

- 2.1 The Local Development Scheme (LDS) sets out New Forest District Council's programme, looking broadly over the next 3 years, for the production of documents that will form the Local Development Framework for New Forest District (outside the National Park).
- 2.2 The LDS was last updated in August 2014.
- 2.4 The LDS 6th review sets out a programme for the review of the Local Plan, to cover the period 2016 to 2036. The up-dated LDS is needed urgently as the Government will be monitoring progress on Local Plan preparation against the LDS that is adopted on 1st April 2016. For this reason, the normal 'call-in' period for the Portfolio Holder decision cannot be given, as approval of the revised LDS before 1st April is a matter of over-riding importance to the Council.
- 2.5 Appendix 2 to the revised LDS gives an updated list of the Supplementary Planning Documents/Guidance that remain in force.
- 2.6 In accordance with paragraph 10 of Annex 6 to the Constitution, the Executive Head of Economy, Housing and Planning and the Monitoring Officer have concluded that this is an urgent decision to which the provisions of Chapter 8 of the Constitution, insofar as they relate to the date on which a decision may implemented, shall not apply, and the decision should be implemented immediately.

3. FINANCIAL IMPLICATIONS

- 3.1 Work on the Local Plan Review will be covered by existing budget provision, which includes funds remaining in the LDF budget after the preparation of the Local Plan Part 2.

4. ENVIRONMENTAL IMPLICATIONS

- 4.1 A Local Plan Review, as set out in the revised LDS, is essential if the Council is to stay in control of the planning of its area and ensure a high quality environment.

5. RECOMMENDATION

- 5.1 That the Local Development Scheme 6th Review, as attached as Appendix A to this report, be approved

PORTFOLIO HOLDER DECISION

I endorse the recommendation set out in paragraph 5.1 of this report:

Signed

Dated

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CLLR E J HERON

.....
29 March 2016

Portfolio Holder (Planning and Transportation)

Date notice of decision given: 29 March 2016

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New Forest District (Outside the National Park)

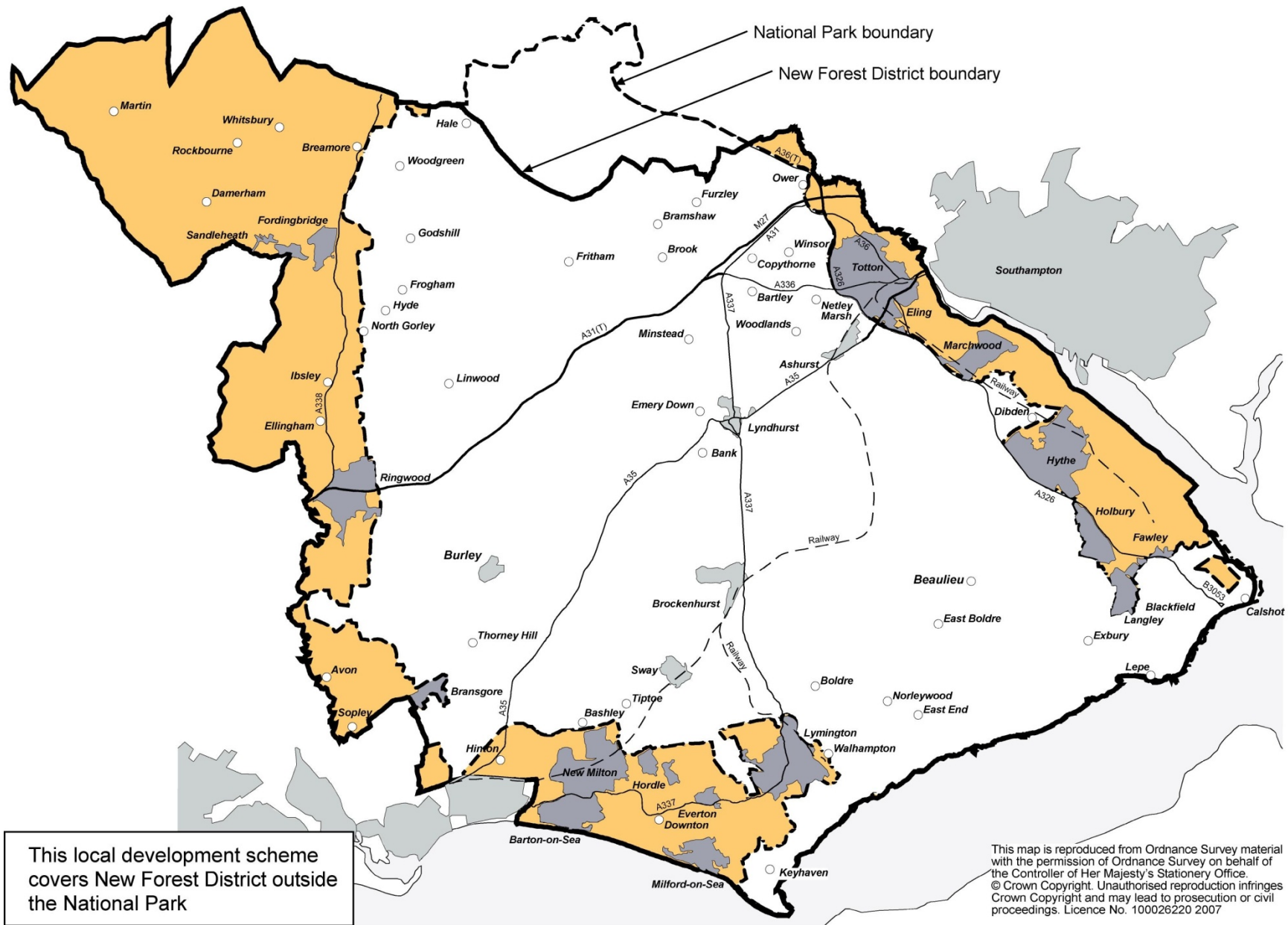
Local Development Scheme

April 2016



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This local development scheme covers New Forest District outside the National Park

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1. Introduction

- 1.1. The Local Development Scheme provides information about the production of the New Forest District Local Plan for the area outside the New Forest National Park (see Map on page 2, areas in orange and settlements in dark grey). The National Park Authority is responsible for producing the Local Plan for the National Park area.
- 1.2. The Local Development Scheme (LDS) sets out the Local Plan Review work programme and identifies when the public and other interested parties can get involved in the process of plan-making. It includes:
 - information about the content and production timetable for the Local Plan Review 2016-2036; and
 - an overview of the main documents that will support the Local Plan Review and its implementation.
- 1.3. Detailed timetabling and minor timetable adjustments between full Local Development Scheme updates are published on the Council website¹.
- 1.4. The Local Plan is the most important part of the Development Plan for the district. The Development Plan is the statutory basis for deciding planning applications, provided that it is up-to-date. As at April 2016 the Development Plan for New Forest District (outside the National Park) comprises the following
 - the Local Plan Part 1: Core Strategy adopted in October 2009
 - the Local Plan Part 2: Sites and Development Management adopted in April 2014
 - Policy DW-E12: Protection of Landscape Features – saved from the Local Plan First Review (2005).
 - the Hampshire Minerals and Waste Local Plan adopted by the Hampshire Minerals and Waste authorities in October 2013 (New Forest District Council is not a minerals and waste planning authority so this Local Development Scheme does not deal with these matters).

¹ <http://www.newforest.gov.uk/article/16541/Local-Plan-Review>

- 1.5. Adopted Neighbourhood Development Plans will also form part of the Development Plan. As at April 2016, Neighbourhood Plans are being prepared in Hythe & Dibden, Lymington and Pennington, Milford on Sea, New Milton and Totton.

2. Context for the Local Development Scheme revision

- 2.1. The current Local Plan Part 1: Core Strategy was prepared before the introduction of the National Planning Policy Framework (NPPF) which states at paragraph 213 that

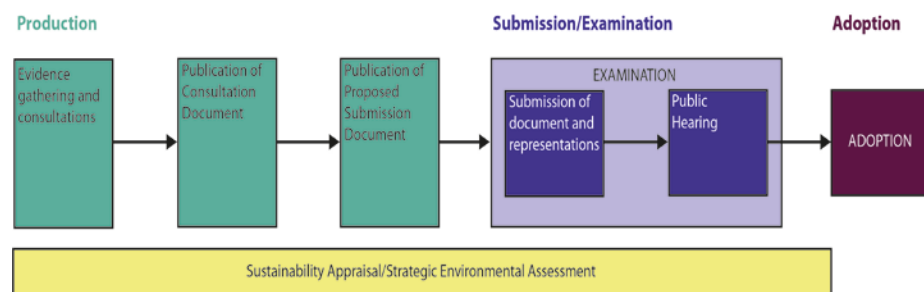
“Plans may, therefore, need to be revised to take into account the policies in this Framework. This should be progressed as quickly as possible, either through a partial review or by preparing a new plan.”
- 2.2. The NPPF was published shortly before the Local Plan Part 2: Sites and Development Management was finalised and submitted for examination. The Inspector’s Report of the Examination into the Local Plan Part 2 (paragraph 12) comments that:

“Adoption of this Plan will not mean that the Council’s overall planning framework is necessarily compliant with the NPPF, because the strategic framework in the CS [Core Strategy] has not been re-examined against the requirements of the NPPF. It would have been inappropriate to use this Examination to review strategic matters which are clearly outside the scope of the submitted document.”
- 2.3. The Council has published a Strategic Housing Market Assessment² which indicates a significantly higher level of housing need than currently planned for. This new evidence clearly justifies a Local Plan Review not least to achieve the key NPPF objective to ‘boost significantly the supply of housing’ (para 47).
- 2.4. This revision of the Council’s Local Development Scheme sets out a programme to put in place a strategic planning framework that is fully NPPF compliant.

² <http://www.newforest.gov.uk/article/16541>

3. Local Plan process

- 3.1. Regulations set out the main requirements for preparing a Local Plan³. The process followed is shown in the illustration below.



4. Local Plan Review 2016-2036 approach and programme

- 4.1. The Council consulted on the scope and content of the Local Plan review in 2014, informing the programme set in out in Appendix One below. The programme takes account of the need for evidence-gathering, co-operative and sub-regional working, community consultation and various technical appraisals (including Sustainability Appraisal, Strategic Environmental Assessment; Habitats Regulations Assessment; and Transport assessment).
- 4.2. The Local Plan Review will be prepared in two stages. All adopted policies and proposals are being or will be re-examined to see if they need to be revised, removed or added to.
- 4.3. Preparation of the **Local Plan Part One: Strategy and Strategic Allocations** is underway and will update and replace the Local Plan Part One: Core Strategy (adopted 2009) and a small number of strategic or cross-cutting policies in the Local Plan Part Two (adopted 2014). Part One of the revised Local Plan will include strategic allocations for new development, generally sites for 100 or more homes or employment/commercial uses of five or more hectares.
- 4.4. Work on the **Local Plan Part Two: Local Sites and Development**

Management Policies will commence after the Local Plan Part One Examination, to be produced in the period 2018-2020. It will replace the policies in the current Local Plan Part Two (adopted 2014) (these policies remain in force until replaced). The Local Plan Review Part Two will also allocate smaller development sites including sites with capacity for less than 100 homes.

- 4.5. For areas where a **Neighbourhood Plan** is being prepared, the scope and content of the Local Plan Part Two will be scaled back to complement and leave room for community-led planning, whilst also ensuring that a sufficient and consistent planning framework is in place for the district as a whole.

5. Documents supporting the Local Plan Review

- 5.1. The Local Plan Review will be supported by an update to the **Community Infrastructure Levy** and Charging Schedule, which sets a charge per square metre of development of some types and in some locations to help fund certain infrastructure.
- 5.2. Supporting Supplementary Planning Documents (SPD) will also be prepared to guide the implementation of development, including
- a **Developer Contributions SPD**
 - an **Urban Design SPD**
 - an update to the **Mitigation Strategy for European Sites SPD** (adopted 2014)
- 5.3. A range of existing SPD and other supplementary guidance supports the adopted Local Plan, listed at Appendices 2 and 3 respectively. If necessary these will be reviewed following the adoption of Part One of the Local Plan Review.

³ Currently *The Town and Country Planning (Local Planning)(England) Regulations 2012*

Appendix One: Programme for the preparation of the Local Plan Review 2016 - 2036

Local Plan Part One: Strategy and Strategic Allocations		2016												2017												2018																				
		A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D												
Option testing and plan preparation		■																																												
Public Consultation on a Draft Local Plan (regulation 18)					■ DLP																																									
Further testing and refinement					■			■			■																																			
Public Consultation on Published Plan (regulation 19)																							■ PP																							
Examination period ⁴	Submit published local plan for independent examination (regulation 22)																																■													
	Examination hearing																																■													
	In-examination Modifications and consultation, if recommended by the Inspector																																		■			■								
	Inspector's report																																													
Adoption																																													■	

Local Plan Part Two: Local Sites and Development Management Policies	
Preparation	
Public Consultation on local plan Issues and Scope (regulation 18)	
Option testing and plan preparation	
Public Consultation on Published Plan (regulation 19)	
Examination period ⁴	Submit published local plan for independent examination (regulation 22)
	Examination hearing
	In-examination Modifications and consultation, if recommended by the Inspector
	Inspector's report
Adoption	

2018												2019												2020											
J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D
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4. The duration and stages of the examination period are at the discretion of the independent Inspector and may be shorter or longer than indicated. Modifications of some form are generally recommended.

Appendix 2: Adopted Supplementary Planning Documents

The following adopted Supplementary Planning Documents continue to supplement development plan policy in the determination of planning applications:

Document	Adopted	Supplementary to Development Plan Policy (other policies may also be relevant):
Housing Design, Density and Character	April 2006	CS1, CS2
Design of waste management facilities in new development	Feb. 2007	CS1, CS2
Fordingbridge Town Design Statement	Nov. 2008	CS1, CS2, CS3 (endorsed as Supplementary Guidance commensurate with the status of a SPD)
New Milton Local Distinctiveness SPD (incorporating a draft New Milton Town Design Statement)	Jan. 2010	CS1, CS2, CS3
Lymington Local Distinctiveness	Feb.2012	CS1, CS2, CS3
Ringwood Local Distinctiveness	July 2013	CS1, CS2, CS3
Hyde Village Design Statement	July 2012	CS1, CS2, CS3
Parking Standards	Oct 2012	CS24, CS25
Ringwood Town Access Plan	March 2011	CS23, CS24
Mitigation Strategy for European Sites	June 2014	DM3

Appendix 3: Supplementary Planning Guidance, Advisory Notes and Conservation Area Appraisals

The following non-statutory Supplementary Planning Guidance will continue to be a material consideration in the determination of planning applications:

Document	Adopted or published	Supplementary to Development Plan Policy (other policies may also be relevant):
Residential Design Guide for Rural Areas of the New Forest District	1999	CS1, CS2
Access for Disabled People	2000	CS1, CS2
New Forest District Landscape Character Assessment	2000	CS1, CS3
Breamore Village Design Statement	2000	CS1, CS2, CS3
Milford-on-Sea Village Design Statement	2000	CS1, CS2, CS3
Shopfront Design Guide	2001	CS2
Totton Town Centre Urban Design Framework	2003	CS1, CS2, CS3
Conservatory Design Guide	2004	CS2
Advisory Notes		
<ul style="list-style-type: none"> The Implementation of Core Strategy Policy – The Delivery of Affordable Housing. 	2012	CS15
Conservation Area Appraisals		
<ul style="list-style-type: none"> Milford-on-Sea Conservation Area Appraisal Fordingbridge Conservation Area Appraisal Lymington Conservation Area Appraisal Ringwood Conservation Area Appraisal Hythe Conservation Area Appraisal 	2000 2001 2002 2003 2004	CS3